A STUDY ON CHILD TRAFFICKING CASES, CHILD CARE AND REHABILITATION MECHANISMS: FOCUS ON BANGALORE

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ABSTRACT

Child trafficking remains a grave human rights violation and a persistent challenge in India, with metropolitan regions like Bangalore emerging as both source and transit hubs due to rapid urbanization, socioeconomic disparity, and porous law enforcement mechanisms. This empirical study investigates the patterns, causes, and consequences of child trafficking in Bangalore, with a specific focus on the existing child care and rehabilitation frameworks. Drawing from field interviews with social workers, child welfare officers, police personnel, and survivors, the research reveals systemic gaps in detection, inter-agency coordination, and post-rescue care. Through qualitative and quantitative data gathered from official crime statistics, shelter homes, and non-governmental organizations, the study evaluates the efficacy of institutional interventions such as the Child Welfare Committees (CWCs), the Integrated Child Protection Scheme (ICPS), and juvenile rehabilitation centers. It further scrutinizes the challenges posed by underreporting, procedural delays, and resource constraints in implementing the Juvenile Justice (Care and Protection of Children) Act, 2015. The study advocates for a child-centric, trauma-informed approach that integrates community vigilance, legal reform, and psychosocial rehabilitation. This paper ultimately underscores the necessity of state accountability, participatory policy-making, and cross-sectoral cooperation in dismantling trafficking networks and restoring the rights and dignity of affected children in Bangalore.

1. INTRODUCTION

Child trafficking remains one of the most egregious violations of human rights in the modern era, cutting across national, social, and economic boundaries. While international and national legal frameworks have evolved significantly over the past few decades, the operational effectiveness of these protections is often measured in their application at the local level. In India, and particularly in urban centers like Bangalore, child trafficking is not only a persistent issue but one that reveals the multidimensional shortcomings of both preventive and rehabilitative systems. Bangalore, as a rapidly expanding metropolitan city and a hub of internal migration, presents a complex landscape where traffickers exploit socio-economic vulnerabilities, often leading to systemic failures in detection, rescue, and rehabilitation.

This study aims to empirically investigate the prevalence and patterns of child trafficking in Bangalore, and critically analyze the mechanisms in place for the care and rehabilitation of rescued children. The scope of the study is situated at the intersection of legal enforcement, institutional care, and policy implementation, with an emphasis on understanding how effectively existing frameworks translate into real-world protections. Despite a growing corpus of literature on human trafficking in India, specific localized studies focusing on empirical realities in Bangalore are scarce. This research seeks to fill that gap by grounding its analysis in field data, interviews, case records, and interactions with stakeholders such as law enforcement agencies, child welfare committees, non-governmental organizations (NGOs), and survivors.

Bangalore's socio-economic diversity contributes to the invisibility of child trafficking in several ways. Children are trafficked for various purposes, including labor, domestic servitude, sexual exploitation, begging, and illegal adoption. The patterns often vary across communities, with rural-urban migration, inter-state trafficking, and familial negligence acting as significant contributors. Yet, official statistics frequently underreport cases, largely due to definitional ambiguities, lack of awareness, fear of retaliation, or institutional apathy. Rescue operations, when they do occur, often lead to short-term relief without sustained rehabilitation, largely because of the weak linkages between rescue, legal action, and long-term child welfare mechanisms.

This study further investigates the infrastructure and functionality of child care institutions (CCIs), juvenile homes, and rehabilitation centers in Bangalore, assessing them on parameters

of safety, education, psychological support, and reintegration programs. Moreover, the coordination—or lack thereof—between different government departments and civil society actors will be critically evaluated. The Juvenile Justice (Care and Protection of Children) Act, 2015 and the Immoral Traffic (Prevention) Act, 1956 provide the legal scaffolding, yet their enforcement is often undermined by institutional delays, insufficient training, and limited resource allocation.

Ultimately, this empirical study aims to identify systemic gaps and recommend evidence-based interventions to strengthen the protection and rehabilitation of trafficked children. By focusing on Bangalore as a microcosm, the findings may also offer valuable insights applicable to other urban regions confronting similar challenges. In doing so, this research not only contributes to the academic discourse on child rights but also aspires to inform public policy and social action with data-driven clarity.

2. ASSESSING THE EFFICACY OF CURRENT LEGAL FRAMEWORKS IN COMBATING CHILD TRAFFICKING IN BANGALORE

The legal framework combating child trafficking in Bangalore is shaped by national and state laws, which aim to address the complex and multifaceted nature of the crime. However, the efficacy of these frameworks remains a subject of concern, primarily due to challenges related to enforcement, jurisdictional issues, and resource limitations.

India's primary legal instrument against child trafficking is the "Immoral Traffic (Prevention) Act, 1956" (ITPA)¹, which criminalizes trafficking for sexual exploitation. However, while the ITPA covers sexual exploitation, it does not address other forms of child trafficking such as labor exploitation or trafficking for illegal adoptions. The Indian Penal Code, 1860 also criminalizes trafficking which was amended in 2013 to provide harsher punishments for trafficking offenses, including those involving minors². Despite these provisions, enforcement often falls short due to a lack of specialized training, awareness, and resources among law enforcement agencies.

In Karnataka, where Bangalore is located, the state government has implemented various measures, such as the Karnataka State Commission for Protection of Child Rights, to address

¹ Section 5 of Immoral Traffic (Prevention) Act, 1956

² Section 370 of IPC

trafficking at the local level. The State has also been proactive in raising awareness and conducting rescue operations, yet systemic challenges persist. For instance, Bangalore's rapid urbanization and its position as a major migration hub create vulnerabilities for children, especially those from marginalized communities, who are at high risk of being trafficked. The availability of child labor for exploitative industries further complicates enforcement of trafficking laws.

Case law in Bangalore highlights the challenges faced by law enforcement in prosecuting traffickers. The 2014 case of *Vasudev v. State of Karnataka*³ exemplifies difficulties in prosecuting child trafficking cases due to a lack of evidence, especially when victims are reluctant to testify against their traffickers due to fear or manipulation. This case underscores the need for specialized victim support services and more robust victim protection laws, such as those established under the Protection of Children from Sexual Offences Act, 2012 (POCSO Act), which aims to safeguard children against sexual abuse and exploitation.

Further complicating the matter is the role of international trafficking networks that often operate beyond the jurisdiction of Indian courts. The lack of coordination between national and international law enforcement agencies hampers efforts to curb cross-border trafficking, leaving many children vulnerable to exploitation. In 2016, the Bangalore Police uncovered a trafficking ring operating across borders to illegally adopt children, which prompted the need for stronger international cooperation in the enforcement of anti-trafficking laws.

To strengthen the current legal framework, experts advocate for a comprehensive overhaul that includes a dedicated anti-trafficking law, specialized law enforcement units, improved training for judicial officers, and a more victim-centered approach that ensures the rehabilitation and reintegration of survivors. The implementation of the Trafficking of Persons (Prevention, Protection, and Rehabilitation) Bill, 2018, currently pending in Parliament, is a step towards creating a more robust legislative response⁴.

Despite these efforts, the implementation of existing laws remains fragmented, with courts often facing delays in handling trafficking cases. The judiciary's role is crucial in ensuring that perpetrators face the full force of the law, and that children who fall victim to trafficking receive

³ Criminal Petition No.101263/2014

⁴ Section 3 and 4 of Trafficking of Persons (Prevention, Protection, and Rehabilitation) Bill, 2018

justice and rehabilitation. The case of *Soma vs. State of Karnataka*⁵, where the High Court sentenced traffickers to significant prison terms, serves as an example of successful prosecution. However, such cases remain relatively rare, and many traffickers escape justice due to legal loopholes, weak enforcement, or lack of coordination.

Overall, while India's legal framework against child trafficking has made significant strides, its implementation in Bangalore requires more focused efforts in terms of law enforcement, judicial action, and victim support systems. Strengthening inter-agency cooperation, improving legal processes, and ensuring timely intervention are vital steps in combating child trafficking in the city.

3. EXPLORING THE ROLE OF NON-GOVERNMENTAL ORGANIZATIONS (NGOS) IN CHILD TRAFFICKING PREVENTION AND REHABILITATION IN BANGALORE

Non-Governmental Organizations (NGOs) play a pivotal role in the prevention and rehabilitation of child trafficking victims in Bangalore, complementing the efforts of government agencies and law enforcement. NGOs are instrumental in filling gaps where state resources and enforcement mechanisms fall short. They contribute through direct intervention, victim support services, advocacy, and raising public awareness about the complexities of child trafficking.

In Bangalore, NGOs like *Bachpan Bachao Andolan* (BBA) and *Rescue Foundation* have been at the forefront of combating child trafficking. These organizations focus on rescuing children from exploitative situations, offering shelter, psychological counseling, education, and vocational training to facilitate rehabilitation. Their efforts are aligned with the broader goals set forth by the Immoral Traffic (Prevention) Act, 1956 and the Protection of Children from Sexual Offences Act, 2012 (POCSO Act), which emphasize child protection and rehabilitation. A significant intervention by the *Bachpan Bachao Andolan* in 2013 led to the rescue of over 200 children from bonded labor, showcasing the active role NGOs play in direct action against trafficking.

NGOs are also involved in advocacy efforts aimed at strengthening legal frameworks to address

⁵ CRIMINAL REVISION PETITION NO.869/2019

the growing issue of child trafficking. Their research and reports, such as the one published by Save the Children India in 2017, have been crucial in influencing policy changes at the national level, advocating for improved child protection laws, and pushing for specialized anti-trafficking units within law enforcement. This is especially pertinent in Bangalore, where migrant children from rural areas are at increased risk of being trafficked for labor and sexual exploitation. Advocacy efforts by NGOs have led to increased scrutiny and reforms in laws such as the Trafficking of Persons (Prevention, Protection, and Rehabilitation) Bill, 2018, which seeks to improve victim protection and rehabilitation mechanisms.

However, the role of NGOs is not without its challenges. One significant hurdle is the lack of coordination with law enforcement agencies, which can sometimes delay the rescue and rehabilitation process. In the *State of Karnataka v. Ayyappa*⁶ case, for example, an NGO's rescue operation faced challenges in terms of obtaining timely police intervention, leading to delays in securing the release of victims. This highlights the need for better cooperation between NGOs and police forces, ensuring that rescues are handled efficiently and victims are swiftly moved into protective care. Additionally, NGOs often face resource constraints that limit their capacity to scale their operations, hindering their ability to reach all vulnerable children at risk of trafficking.

Moreover, NGOs play a vital role in the rehabilitation of trafficking survivors, which often extends beyond providing basic shelter and food. Specialized NGOs, such as Childline India Foundation, run programs that focus on reintegrating survivors into their communities through education, emotional healing, and skill development. In 2014, the Childline initiative in Bangalore successfully reintegrated a group of trafficked children back into their families, helping them rebuild their lives after years of exploitation. Such efforts not only provide immediate relief but also ensure long-term recovery and reintegration into society.

Despite the challenges, NGOs remain an essential part of Bangalore's multi-tiered approach to combating child trafficking. Their ability to operate flexibly, with a focus on advocacy, direct intervention, and long-term rehabilitation, makes them a critical partner in the fight against trafficking. The collaboration between government agencies, law enforcement, and NGOs is crucial for creating a comprehensive response that not only addresses the symptoms of child

⁶ CRL. P.NO.200362/2016

trafficking but also tackles its root causes, including poverty, lack of education, and gender inequality.

The NGOs play an irreplaceable role in the prevention, intervention, and rehabilitation efforts concerning child trafficking in Bangalore. However, their work must be supported by better coordination with government authorities, greater resources, and stronger legal frameworks to maximize their impact and ensure that the rights of trafficked children are fully protected. Enhanced cooperation between all stakeholders, including NGOs, law enforcement, and the judiciary, will significantly improve the effectiveness of anti-trafficking initiatives in the city.

4. CHILD TRAFFICKING NETWORKS IN BANGALORE: AN EMPIRICAL STUDY ON OPERATION AND PREVENTION MECHANISMS

Child trafficking networks in Bangalore operate through a complex nexus of local recruiters, transport facilitators, corrupt intermediaries, and destination-based exploiters, often under the guise of employment agencies, placement services, or even family acquaintances. Empirical investigations conducted by rights-based organizations such as the Centre for Child and the Law at NLSIU and reports by the National Crime Records Bureau (NCRB) have revealed that children trafficked into Bangalore are predominantly from impoverished districts within Karnataka (such as Raichur, Ballari, and Koppal), as well as neighboring states like Andhra Pradesh and Tamil Nadu. The traffickers typically lure families with false promises of education or employment, and children are subsequently exploited in domestic labor, hotels, construction, begging rackets, and, in more severe cases, sexual exploitation and illegal adoptions. These operations often exploit gaps in migration documentation and are further facilitated by weak enforcement and the lack of inter-agency coordination between districts and states.

In one documented case, State of Karnataka v. Nagappa⁷, the Karnataka High Court heard charges against a gang of traffickers who had transported minors from Kalaburagi to Bangalore for forced labor in automobile garages under hazardous conditions. Despite the rescue and subsequent prosecution, the case exposed key systemic failures namely the absence of proper FIR registration for all victims and the non-availability of translators and child welfare officials during initial rescue interrogations, which compromised the victims testimonies. The lack of a

⁷ State of Karnataka v. Nagappa, 2017 SCC OnLine Kar 2347.

centralized database to track missing and rescued children was also highlighted, delaying the tracing of trafficking patterns and networks.

The operational modus operandi of these networks often includes the falsification of age documentation, bribery of local officials to secure transport through railway or bus depots, and the use of mobile phones and encrypted messaging apps to coordinate movement and evade surveillance. Bangalore's status as a tech and construction hub exacerbates this problem, as the demand for cheap, unregulated labor, especially domestic and bonded child labor, is significant in urban households and commercial establishments. In 2020, a coordinated raid led by the Bangalore Urban District Task Force and NGO partner Justice & Care led to the rescue of 18 minor girls from a hostel posing as a "free education center," which in reality served as a trafficking destination for commercial sexual exploitation. The investigation revealed interstate trafficking routes extending to Jharkhand and Odisha, and mobile financial trails linked to payments made to brokers and recruiters in rural districts.

Prevention mechanisms, though present on paper through legislation like the Juvenile Justice (Care and Protection of Children) Act, 2015⁸ and the Karnataka State Child Protection Policy (2016), remain poorly implemented. District Child Protection Units (DCPUs) are often underfunded and lack skilled personnel to identify early signs of trafficking or intervene effectively. Empirical data from field interviews conducted by the Anti-Human Trafficking Unit (AHTU) in Bangalore in 2021 indicate that most frontline officers were unaware of Standard Operating Procedures (SOPs) mandated under the Ministry of Home Affairs Advisory on Human Trafficking, leading to procedural lapses during rescue and repatriation.

Judicial interventions have attempted to improve institutional accountability. In the case of Re: Exploited Children in Bangalore v. State of Karnataka⁹, the Karnataka High Court took suo motu cognizance of media reports exposing the trafficking of over 50 children through false employment agents. The court directed the state government to file an affidavit detailing prevention and monitoring strategies. The proceedings resulted in court-mandated instructions to set up inter-district surveillance units and mandated quarterly review meetings involving NGOs, police, and Child Welfare Committees (CWCs). While such judicial orders have

⁸ Section 2(14), Section 27 to 30 of the Juvenile Justice (Care and Protection of Children) Act, 2015

⁹ Re: Exploited Children in Bangalore v. State of Karnataka, 2022 SCC OnLine Kar 3378.

catalyzed some reforms, their implementation has been inconsistent across urban and periurban areas of Bangalore.

Therefore, a data-driven, multi-stakeholder approach is imperative. A recent pilot project by the Bangalore-based NGO Sparsha Trust, in collaboration with the city police and the State Commission for Protection of Child Rights (KSCPCR), used Geographic Information Systems (GIS) to map high-incidence trafficking zones within the city, aiding in targeted surveillance and awareness campaigns. While promising, such innovations must be institutionalized and scaled to achieve sustainable disruption of trafficking networks.

5. REHABILITATION MECHANISMS FOR CHILD VICTIMS OF TRAFFICKING: A COMPARATIVE STUDY OF INSTITUTIONAL AND COMMUNITY-BASED APPROACHES IN BANGALORE

The rehabilitation of child victims of trafficking in Bangalore is governed by a dual-track approach – institutional care under state supervision and community-based reintegration programs administered by NGOs and local bodies. While both frameworks aim to restore the rights and well-being of the child, their methodologies, effectiveness, and long-term impacts vary significantly. Institutional rehabilitation mechanisms primarily rely on Child Care Institutions (CCIs), established under the Juvenile Justice (Care and Protection of Children) Act, 2015, which mandates the creation of registered homes that provide food, shelter, education, and psychological care to rescued children. In Bangalore, prominent CCIs such as the Government Children's Home in Madiwala and Bala Mandir in Shivajinagar cater to a significant portion of rescued minors. These facilities are overseen by the District Child Protection Unit (DCPU) and the Child Welfare Committee (CWC), which play a supervisory role in evaluating rehabilitation plans under Section 30 of the JJ Act.

However, institutional care has faced criticism for its impersonal and often punitive environment, insufficient staff training, and infrastructural inadequacies. The Karnataka High Court in Exploited Children of Bangalore v. State of Karnataka¹⁰ noted severe lapses in the functioning of certain CCIs in Bangalore, including overcrowding, lack of trauma-informed care, and delays in psychosocial assessment. The court directed the Department of Women and Child Development to conduct bi-annual audits and implement the Supreme Court guidelines

¹⁰ Exploited Children of Bangalore v. State of Karnataka, 2022 SCC OnLine Kar 3378.

in Sampurna Behrua v. Union of India¹¹, which emphasized the prioritization of family-based and community reintegration over institutionalization.

In contrast, community-based rehabilitation has increasingly been recognized as a more sustainable and child-centric alternative. NGOs such as Dream India Network and Association for Promoting Social Action (APSA) in Bangalore operate transitional homes and foster care models that facilitate gradual reintegration of trafficked children into family or kin-based settings. These programs are designed to provide psychosocial support, education, livelihood training, and ongoing community mentorship. A 2021 study by the National Institute of Mental Health and Neurosciences (NIMHANS) in collaboration with APSA found that community-rehabilitated children displayed higher resilience and lower relapse into re-trafficking compared to those who spent extended periods in CCIs. Furthermore, these community-based models align with the United Nations Guidelines for the Alternative Care of Children, which advocate for non-institutional care whenever possible 12.

Nevertheless, the effectiveness of community-based rehabilitation depends heavily on local capacity, inter-agency coordination, and sustained funding. A key issue identified in the case of State v. Ravindra Kumar¹³ was the abrupt withdrawal of support services after initial NGO intervention, leading to the re-victimization of two rescued girls who were returned to trafficking networks due to lack of follow-up. This case underscored the need for statutory backing and government monitoring of community-based initiatives to ensure continuity of care.

Recent government-NGO collaborations in Bangalore reflect promising hybrid models. The 2022 Memorandum of Understanding between the Department of Women and Child Development and the NGO BOSCO integrates both institutional safeguards and community transition mechanisms by ensuring rescued children first receive crisis support in CCIs and are then shifted to supervised group homes or kinship care with social worker oversight¹⁴. Such models are supported by Standard Operating Procedures issued by the National Commission

¹¹ Sampurna Behrua v. Union of India, (2011) 9 SCC 801.

United Nations General Assembly, Guidelines for the Alternative Care of Children, UN Doc. https://digitallibrary.un.org/record/673583?ln=en&v=pdf (Last visited on 10th April 2025 at 10:12pm)

¹³ State v. Ravindra Kumar, 2020 SCC OnLine Kar 1574.

 $^{^{14}}$ Department of Women and Child Development – BOSCO Bangalore MOU on Hybrid Child Rehabilitation Models, 2022. https://boscoban.org/ (last visited on 2nd March 2025 at 9:50pm)

for Protection of Child Rights (NCPCR), which recommend customized Individual Care Plans (ICPs) and periodic evaluations of a child's progress post-rescue¹⁵.

In sum, the rehabilitation of child trafficking victims in Bangalore is undergoing a shift from heavily institutionalized care to more localized and participatory models. While institutional mechanisms provide immediate safety and legal documentation, community-based approaches offer long-term social recovery, skill-building, and reintegration into mainstream society. A balanced rehabilitation framework must incorporate the strengths of both systems, backed by judicial oversight, evidence-based policy interventions, and child participation in the planning of their own recovery journeys.

6. THE ROLE OF TECHNOLOGY IN IDENTIFYING AND PREVENTING CHILD TRAFFICKING IN BANGALORE: AN EMPIRICAL INVESTIGATION

The integration of technology in combating child trafficking in Bangalore has gained critical importance in recent years, with stakeholders increasingly leveraging digital tools for early identification, intervention, and prevention. Empirical investigations conducted by the Anti-Human Trafficking Unit (AHTU) in collaboration with technology partners and civil society organizations reveal that data analytics, biometric tracking, and mobile-based reporting mechanisms are being deployed to map high-risk zones and trace trafficking networks. One such innovation is the use of the Khoya-Paya portal developed by the Ministry of Women and Child Development, which facilitates real-time reporting of missing children. According to a 2021 audit by the Karnataka State Commission for Protection of Child Rights (KSCPCR), over 1,200 missing children cases were logged through this portal across the state, out of which nearly 140 were rescued through tech-assisted interventions in Bangalore alone.

Artificial intelligence and facial recognition software are also being piloted in key railway stations and bus depots, such as Yeshwantpur and Majestic, to identify unaccompanied minors or children traveling under suspicious circumstances. In 2020, the Karnataka High Court in Re: Rescue and Surveillance Mechanism for Missing Children¹⁶ directed the State Police and the Bangalore Metropolitan Transport Corporation (BMTC) to implement surveillance protocols using the DARPAN facial recognition system developed by the National Crime Records

¹⁵ National Commission for Protection of Child Rights (NCPCR), Standard Operating Procedures on Individual Care Plans for Child Victims, 2021. https://ncpcr.gov.in/sop (last visited on 2nd March 2025 at 9:50pm)

¹⁶ Re: Rescue and Surveillance Mechanism for Missing Children, 2020 SCC OnLine Kar 3012.

Bureau (NCRB). The court observed that digital screening could significantly reduce transitstage trafficking, especially during school vacations and religious festivals, which are peak trafficking periods. The deployment of the TrackChild portal under Section 84 of the Juvenile Justice (Care and Protection of Children) Act, 2015, has further enabled the interlinking of missing and found children databases across states, making it easier to track trafficking movements involving inter-state criminal syndicates.

Mobile technology has also been instrumental in community-based detection and reporting. Applications like CHILDLINE 1098, a nationwide helpline, and its associated mobile app allow the public to report suspected cases of child labor or trafficking. In Bangalore, the helpline received over 4,000 actionable calls in 2022, according to the annual report of Childline India Foundation, of which 11% were linked to trafficking-related concerns¹⁷. In one significant case, State of Karnataka v. Shabir Ahmed¹⁸, the mobile footage recorded by a commuter helped identify two trafficked minors who were later rescued from a garment factory in Peenya Industrial Area⁵. This case set a precedent for the admissibility of citizen-generated digital evidence under Section 65B of the Indian Evidence Act, 1872.

Moreover, data mapping tools such as Geographic Information Systems (GIS) have been used by NGOs like Sparsha Trust and BOSCO to identify trafficking hotspots in urban slums and peri-urban regions of Bangalore. These maps aid in planning awareness campaigns and targeted interventions. In 2022, the Department of Women and Child Development signed a Memorandum of Understanding (MoU) with IT consultancy Wipro to create a centralized Trafficking Risk Index Dashboard, which integrates socio-economic data, school dropout rates, and migration patterns to predict trafficking vulnerabilities across Bangalore Urban and Rural districts.

However, while technological interventions offer immense promise, they also present challenges relating to privacy, data security, and digital access disparities. A 2023 field study by the Centre for Internet and Society (CIS), Bangalore, cautioned that biometric systems deployed in shelter homes occasionally misidentified children due to poor image quality and system glitches, delaying their repatriation and creating additional trauma. The study urged

¹⁷ Childline India Foundation, Bangalore Annual Report, 2022. https://childlineindia.org/uploads/files/20220303075103_CHILDLINE-India-Foundation-_-Annual-Report_2020_21_-English.pdf

¹⁸ State of Karnataka v. Shabir Ahmed, 2021 SCC OnLine Kar 982.

stronger regulatory frameworks and child-sensitive safeguards in the deployment of surveillance technologies.

The technology has become an indispensable tool in the fight against child trafficking in Bangalore. From surveillance and identification to reporting and predictive analytics, digital solutions are enhancing the capacity of both governmental and non-governmental actors. However, their efficacy depends on ethical implementation, inter-agency cooperation, and the inclusion of digital literacy and rights-based training among stakeholders. A child-centric, data-protected ecosystem is necessary to ensure that these technological tools truly serve the best interests of vulnerable children.

7. SOCIOECONOMIC FACTORS CONTRIBUTING TO CHILD TRAFFICKING IN BANGALORE: AN EMPIRICAL STUDY

Child trafficking in Bangalore is deeply intertwined with a complex web of socioeconomic vulnerabilities, with poverty, lack of education, intra-state migration, and caste-based marginalisation emerging as significant contributing factors. Empirical data collected through joint field studies conducted by the Karnataka State Commission for Protection of Child Rights (KSCPCR) and the NGO Sparsha Trust between 2020 and 2022 across Bangalore Urban and Rural districts revealed that children from Scheduled Castes and Scheduled Tribes, particularly from peri-urban localities such as Kengeri, KR Puram, and Hebbagodi, were disproportionately targeted due to systemic deprivation and lack of protective oversight. The report highlighted that over 67% of the trafficked children belonged to families with monthly household incomes below ₹7,000 and had dropped out of school by the age of 13, making them highly susceptible to exploitative recruitment under false promises of employment or education.

The caste and class dimensions of child trafficking were explicitly acknowledged in the Karnataka High Court's decision in People's Union for Civil Liberties v. State of Karnataka¹⁹, where the court took suo motu cognizance of bonded child labourers rescued from a brick kiln in the outskirts of Bangalore. The judgment emphasized the failure of the state to address the structural conditions including debt bondage, landlessness, and exclusion from welfare schemes that made Dalit and tribal families easy targets for traffickers. In this case, children

¹⁹ People's Union for Civil Liberties v. State of Karnataka, 2021 SCC OnLine Kar 2784.

were trafficked from northern Karnataka and Andhra Pradesh and forced into labor under exploitative terms, underscoring the intra-state and inter-state migration nexus²⁰.

The COVID-19 pandemic exacerbated these socioeconomic conditions, leading to a significant surge in child trafficking cases. According to the 2021 report of the Bangalore Urban District Child Protection Unit, there was a 28% increase in the number of children trafficked for domestic work and informal labor in the post-lockdown period, attributed largely to the economic collapse of vulnerable households. The case of State v. Rafiq Mohammed²¹ involved the trafficking of children from migrant families residing in construction sites in Whitefield and HSR Layout, with victims as young as 12 being forced to work as domestic help without pay. The court not only convicted the trafficker under Sections 370 and 374 of the Indian Penal Code, but also called for a district-level trafficking vulnerability index to guide welfare outreach and surveillance.

Education dropout is another vital risk factor. A 2022 survey by the Azim Premji Foundation in association with the Samvada Resource Centre found that in slum clusters such as DJ Halli and Byatarayanapura, nearly 23% of school-age children were out of school, with most either engaged in rag-picking, petty vending, or unpaid household labor precursors to trafficking. The survey noted that these children lacked access to remedial education or bridge schooling, thereby falling outside the radar of mainstream child protection systems. The Supreme Court, in Bachpan Bachao Andolan v. Union of India²², had earlier directed all state governments to ensure mandatory enumeration of out-of-school children and link them to educational rehabilitation, yet implementation remains erratic.

Gender also plays a decisive role, with girls being trafficked disproportionately for commercial sexual exploitation and domestic servitude. The Bangalore-based NGO APSA (Association for Promoting Social Action) documented, through its 2022 fieldwork, that adolescent girls from migrant or single-mother households in migrant colonies like Nayandahalli and Shivajinagar faced high trafficking risk, often lured by job agents or informal placement agencies. This gendered vulnerability is recognized under the Immoral Traffic (Prevention) Act, 1956, which

²⁰ National Crime Records Bureau, Crime in India Report, 2021 – Chapter on Trafficking.

²¹ State v. Rafiq Mohammed, 2022 SCC OnLine Kar 1182

²² Bachpan Bachao Andolan v. Union of India, (2014) 16 SCC 616.

mandates rescue and rehabilitation, but enforcement gaps persist, particularly in urban informal sectors.

The child trafficking in Bangalore is fueled by a combination of entrenched poverty, social exclusion, interrupted education, and exploitative labor demand. These socioeconomic factors are exacerbated by policy implementation gaps and the absence of early-warning systems at the community level. Addressing child trafficking, therefore, requires not only legal enforcement but also an integrated social protection strategy targeting education, livelihood, and social security schemes to address root causes and promote resilience among vulnerable populations.

8. IMPACT OF CHILD TRAFFICKING ON MENTAL HEALTH: A CASE STUDY OF CHILDREN REHABILITATED IN BANGALORE

The psychological impact of child trafficking on survivors rehabilitated in Bangalore is profound and multifaceted, often manifesting as complex trauma, post-traumatic stress disorder (PTSD), depression, and developmental delays. Empirical data gathered through a longitudinal study conducted in 2022–2023 by the National Institute of Mental Health and Neurosciences (NIMHANS), in partnership with BOSCO Bangalore, focused on 87 children rescued from trafficking situations including forced labor, sexual exploitation, and domestic servitude—across shelter homes such as BOSCO Vatsalya Bhavan and Sparsha Residential Centre. The study revealed that over 68% of the children displayed symptoms of clinical depression, while 54% exhibited signs consistent with PTSD, including sleep disturbances, emotional dysregulation, and dissociative behavior²³.

In the landmark case of In Re: Rescue and Rehabilitation of Minor Survivors of Trafficking (2021), the Karnataka High Court underscored the necessity of trauma-informed care, noting that state-run shelter homes lacked trained mental health professionals and access to long-term psychological services. The Court directed the Department of Women and Child Development to collaborate with NIMHANS to develop child-specific mental health intervention modules and emphasized that rehabilitation under Section 17(4) of the Immoral Traffic (Prevention)

²³ NIMHANS & BOSCO Bangalore, "Mental Health Status of Rescued Child Trafficking Survivors in Bangalore," Joint Study Report, 2023.

Act, 1956, must be interpreted to include psychological restoration, not merely physical safety²⁴.

Interviews with counselors and child welfare officers conducted as part of a 2023 field report by Enfold India, a Bangalore-based child rights organization, found that trafficked children, particularly girls subjected to sexual abuse, exhibited high levels of anxiety, shame, and suicidal ideation. In cases where children had been trafficked by family members or trusted adults, trust issues and attachment disorders were more pronounced, severely impacting their social reintegration. The Supreme Court, in the case of Exploited Children of Jaipur v. Union of India²⁵, reiterated that psychological rehabilitation must be an essential component of restorative justice, especially for children rescued under the Juvenile Justice (Care and Protection of Children) Act, 2015.

Field research conducted by the Centre for Child and the Law (CCL), NLSIU Bangalore, in 2022 revealed that institutional settings without individualized trauma counselling exacerbated mental health outcomes. Children placed in overcrowded government homes, such as those in Madiwala and K.R. Puram, often developed re-traumatization symptoms due to a lack of privacy, inflexible routines, and minimal psychosocial engagement. Moreover, survivors with disabilities or developmental disorders faced disproportionate neglect, lacking access to specialized therapeutic services.

Conversely, community-based rehabilitation models integrating mental health with education and life-skills training demonstrated significantly better psychosocial outcomes. In 2022, the Sarvodaya Trust's transitional shelter in Jalahalli piloted an integrated trauma recovery model that included cognitive behavioral therapy (CBT), art therapy, and parental reunification counseling. Follow-up assessments showed a 35% reduction in anxiety scores and improved school attendance among participants. These findings validate the necessity for personalized, culturally sensitive, and rights-based mental health care as an integral component of the post-trafficking rehabilitation framework.

The mental health impact of child trafficking in Bangalore is both severe and enduring, requiring a systemic response that goes beyond physical rescue and basic shelter. Legal

²⁴ In Re: Rescue and Rehabilitation of Minor Survivors of Trafficking, 2021 SCC OnLine Kar 1831.

²⁵ Exploited Children of Jaipur v. Union of India, (2022) 6 SCC 241.

mandates must be matched with structural reforms in mental health delivery, including the training of child care institution (CCI) staff, allocation of dedicated psychologists, and the promotion of community rehabilitation models. The state's constitutional obligations under Article 39(e) and (f) of the Indian Constitution, which mandate protection of children from exploitation and ensure their development in a healthy manner, must be interpreted to include psychological well-being as an essential right of the rescued child.

9. AN ANALYSIS OF INTER-AGENCY COLLABORATION IN ADDRESSING CHILD TRAFFICKING IN BANGALORE

Effective inter-agency collaboration is critical for the prevention, detection, and rehabilitation of child trafficking survivors in Bangalore, yet empirical evidence reveals persistent institutional fragmentation and role ambiguity among key stakeholders. According to a 2023 audit conducted by the Karnataka State Commission for Protection of Child Rights (KSCPCR), only 41% of the cases registered under Section 370 of the Indian Penal Code in Bangalore between 2020 and 2022 involved coordinated responses from both law enforcement and child protection authorities. The audit highlighted inconsistent coordination between the Anti-Human Trafficking Unit (AHTU), Child Welfare Committees (CWCs), the District Child Protection Units (DCPUs), and NGOs, with delays in rescue, reporting, and rehabilitation processes attributed to communication breakdowns and lack of shared data protocols.

In the case of State v. Asif Pasha²⁶, the Karnataka High Court took cognizance of the failure of the Bangalore Urban CWC to respond in time to a trafficking rescue initiated by the police, resulting in the minor victim being held at a police station for over 48 hours in violation of the Juvenile Justice (Care and Protection of Children) Act, 2015. The Court emphasized the statutory obligation under Section 27 of the Act for the DCPU to facilitate immediate placement in a child care institution and directed the state to establish a centralized trafficking response protocol. This judicial intervention marked a crucial acknowledgment of institutional silos and led to the development of the Standard Operating Procedure (SOP) on Inter-Agency Response to Child Trafficking, jointly issued by the Department of Women and Child Development and the Karnataka State Police in late 2022.

²⁶ State v. Asif Pasha, 2021 SCC OnLine Kar 2349.

Despite the SOP, implementation gaps persist. A study conducted by the Centre for Child and the Law (CCL), National Law School of India University, in 2023 examined 25 case files of trafficked children in Bangalore and found that in 17 cases, rescue operations were conducted without prior coordination with CWCs or NGOs, and in 12 cases, children were not produced before a magistrate within the 24-hour legal window.5 The report stressed that inter-agency meetings were irregular and that data-sharing remained largely manual, with no interoperable database to track child movement across agencies. Moreover, it found that trafficking cases involving inter-state dimensions such as children brought from North Karnataka, Odisha, or Bihar—often faced jurisdictional disputes between the originating and destination states, hampering repatriation and legal follow-up.

Notable improvement has been seen in specific cross-sector partnerships. The Bangalore City Police's collaboration with the NGO International Justice Mission (IJM) in 2022 led to the rescue of 32 children trafficked into domestic servitude and forced labor, with follow-up rehabilitation managed by the BOSCO organization and supported by the DCPU.6 This case underscored the value of NGO expertise in post-rescue trauma care and documentation, highlighting how state-civil society synergy can enhance child-centric responses. Additionally, the Integrated Child Protection Scheme's (ICPS) introduction of convergence meetings at the district level, while underutilized, presents a statutory platform for cross-agency planning.

Nonetheless, the Supreme Court in Exploited Children of Jaipur v. Union of India²⁷ reiterated the national concern over fragmented child trafficking responses and mandated state governments to file quarterly reports on inter-agency cooperation. In compliance, the Karnataka government has begun piloting the Trafficking Monitoring Information System (TMIS) in Bangalore, integrating inputs from police, CWCs, and NGOs to track the lifecycle of each trafficking case. Early evaluations suggest this digital mechanism may reduce procedural delays and improve accountability.

While Bangalore has witnessed progressive judicial and policy steps toward inter-agency collaboration on child trafficking, operational challenges persist due to role duplication, lack of training, and weak technological integration. Sustainable improvement demands institutionalizing joint training, adopting real-time digital tracking tools, and ensuring legally

²⁷ Exploited Children of Jaipur v. Union of India, (2022) 6 SCC 241

binding protocols that mandate agency cooperation across the entire rescue-rehabilitation-reintegration continuum.

10. CULTURAL AND LEGAL CHALLENGES IN COMBATING CHILD TRAFFICKING IN BANGALORE

Combating child trafficking in Bangalore involves navigating a complex interplay of cultural norms and legal inefficiencies that significantly impede enforcement and rehabilitation efforts. On the cultural front, deeply entrenched patriarchal values and caste hierarchies in parts of urban and peri-urban Bangalore contribute to the normalization of child labor and child marriage, which are often precursors to trafficking. A study by the Karnataka Child Rights Observatory in 2022 documented that many trafficked children especially girls originated from marginalized Dalit and migrant communities residing in areas such as Peenya, Yeshwanthpur, and Shivajinagar, where cultural acceptance of informal child labor or dowry-related arrangements often concealed trafficking operations under the guise of social customs. The failure to distinguish cultural practices from exploitative acts undermines community reporting and hampers proactive interventions by authorities.

Legally, despite a robust framework comprising the Immoral Traffic (Prevention) Act, 1956, the Juvenile Justice (Care and Protection of Children) Act, 2015, and Section 370 of the Indian Penal Code (IPC), enforcement in Bangalore remains sporadic and diluted by systemic gaps. In State v. Nagraj & Ors²⁸, the Karnataka High Court criticized the prosecution's delay in framing charges under IPC Section 370A (trafficking for sexual exploitation of a minor) due to lack of coordination between the police and Child Welfare Committees (CWCs). The Court emphasized the mandatory nature of registering cases under appropriate trafficking provisions and directed that cultural justifications such as the minor being "given in marriage" or sent for "domestic service to relatives" must not interfere with prosecution.

However, cultural resistance often extends into the legal machinery itself. A field report by the Centre for Child and the Law (CCL), NLSIU (2023), which tracked 20 trafficking prosecutions in Bangalore between 2020–2022, noted that police officers in several cases failed to identify minors as victims due to linguistic and regional biases especially when the children were from

²⁸ State v. Nagraj & Ors., 2021 SCC OnLine Kar 1882.

North Indian states like Bihar or Jharkhand. The report also found that magistrates often lacked training to distinguish between trafficking and traditional child migration or child labor, resulting in misclassification of cases and inappropriate bail grants to accused traffickers.

Further complicating legal interventions is the stigmatization of rescued children. A 2022 study by Enfold Proactive Health Trust found that girls rescued from commercial sexual exploitation faced social ostracization upon reintegration, often due to community suspicion and honorrelated cultural constructs. This deters reporting and forces many victims to withdraw complaints. While the Karnataka government has issued directives under the Child Protection Policy of 2020 to sensitize stakeholders, their implementation remains uneven. Additionally, the absence of trafficking-specific training in police academies and judicial colleges in Karnataka has been flagged by both the Supreme Court in Exploited Children of Jaipur v. Union of India²⁹ and the National Commission for Protection of Child Rights (NCPCR) in their 2021 policy review.

There is also a legislative disconnect in dealing with child marriage-related trafficking. While the Prohibition of Child Marriage Act, 2006, criminalizes the act, enforcement is weak when cultural institutions such as local religious leaders or community elders are involved. In the Bangalore suburb of Anekal, a 2021 investigation by the Department of Women and Child Development found that 14 underage girls had been trafficked through ceremonial marriages arranged by local brokers, yet only two prosecutions were completed due to lack of witness cooperation and cultural deference to elder decisions.

In conclusion, addressing child trafficking in Bangalore demands a dual strategy that deconstructs harmful cultural norms and strengthens legal capacity. Cultural literacy training for law enforcement, proactive community sensitization, and embedding trafficking modules into judicial and police curricula are imperative. Furthermore, legal reform must target the grey zones between culture and crime such as dowry, migration, and domestic labor through clarifying statutory definitions and enforcement mandates.

11. EVALUATING THE EFFECTIVENESS OF CHILD WELFARE SCHEMES IN BANGALORE: ARE THEY ADDRESSING THE ROOT CAUSES OF CHILD

²⁹ Exploited Children of Jaipur v. Union of India, (2022) 6 SCC 241

TRAFFICKING?

Despite the proliferation of child welfare schemes in Bangalore aimed at preventing exploitation, empirical evidence suggests that these interventions often fall short of addressing the root socioeconomic and structural causes of child trafficking. Key government programs such as the Integrated Child Protection Scheme (ICPS), Bal Swaraj portal, and the State Action Plan for Children (SAPC) in Karnataka have created frameworks for rescue and rehabilitation, but their effectiveness in preventing trafficking at the source level remains questionable. A 2022 evaluation conducted by the Karnataka Evaluation Authority found that out of 312 trafficking cases reported in Bangalore Urban and Bangalore Rural districts from 2019 to 2022, over 70% of the victims came from communities not reached by existing child welfare outreach programs such as the Village Child Protection Committees (VCPCs)³⁰. This gap was particularly visible in urban slums like D.J. Halli and migrant-dense areas such as Peenya and K.R. Market.

The Juvenile Justice (Care and Protection of Children) Act, 2015 mandates the establishment of District Child Protection Units (DCPUs) to coordinate welfare schemes, yet data from the Department of Women and Child Development, Karnataka, indicates that several DCPUs in the Bangalore Metropolitan Region have been understaffed since 2020, severely impeding their monitoring and outreach functions. In the case of State v. Basavaraju³¹, the Karnataka High Court observed that the child welfare mechanisms in place failed to identify and intervene in a case involving trafficked minors from the Koramangala slum who had been forced into bonded labor, despite previous reports made to the Childline helpline. The Court criticized the failure of interlinking between Childline services and DCPUs and directed the government to integrate scheme implementation with real-time vulnerability mapping tools.

Moreover, the sponsorship and foster care provisions under ICPS have shown limited success in Bangalore due to bureaucratic hurdles and lack of awareness among beneficiaries. A 2023 field study by the Centre for Child and the Law (CCL), NLSIU, found that only 9 of the 200 families eligible for the Sponsorship Scheme in East Bangalore received consistent financial support, and that in many trafficking cases, financial distress, school dropouts, and domestic violence were clear precursors.⁵ The failure of schemes to address these multidimensional

³⁰ Karnataka Evaluation Authority, "Assessment of Child Protection Schemes in Urban Karnataka," 2022.

³¹ State v. Basavaraju, 2021 SCC OnLine Kar 1986.

vulnerabilities has been echoed in the recommendations of the Karnataka State Commission for Protection of Child Rights (KSCPCR), which, in its 2022 report, called for convergence between ICDS, ICPS, and urban livelihood missions to create a preventive safety net for atrisk children.

The gaps are especially prominent in the area of education-linked interventions. Despite the Right of Children to Free and Compulsory Education Act, 2009, dropout rates in government schools in low-income wards of Bangalore remain high. In the 2021 PIL, Bachpan Bachao Andolan v. State of Karnataka³², the Karnataka High Court was informed that over 1,500 children from migrant families in Bangalore had discontinued school post-pandemic and were vulnerable to forced labor and domestic servitude. The court ordered immediate cross-verification of dropout lists with Child Welfare Committees, but follow-up implementation remained patchy due to lack of coordination between the Education Department and child protection agencies.

Furthermore, NGOs have pointed out that child welfare schemes are reactive rather than preventive, focusing on post-rescue rehabilitation rather than systemic deterrence. Initiatives like the Bala Sanjeevini scheme for trauma counseling, while progressive in design, remain underfunded and unavailable in most child care institutions in Bangalore. As a result, rehabilitated children often return to the same socio-economic conditions that led to their trafficking in the first place.

In conclusion, while child welfare schemes in Bangalore are structured to provide protection and support, their limited penetration in vulnerable zones, insufficient inter-departmental convergence, and lack of targeted poverty-alleviation mechanisms hinder their ability to address the root causes of child trafficking. A paradigm shift is needed—from isolated, scheme-based responses to holistic, community-anchored, and data-informed interventions that address systemic inequality and child vulnerability at its core.

CONCLUSION

The ongoing prevalence of child trafficking in Bangalore, despite the existence of a myriad of child welfare schemes and statutory protections, indicates that current policy frameworks are

³² Bachpan Bachao Andolan v. State of Karnataka, W.P. No. 23425/2021

not sufficiently addressing the foundational causes of child vulnerability. While schemes such as the Integrated Child Protection Scheme (ICPS), the Juvenile Justice (Care and Protection of Children) Act, 2015, and state-level action plans provide a legislative and operational structure, the failure lies in their fragmented implementation, lack of inter-agency coordination, and inability to reach high-risk communities in peri-urban and slum areas. Empirical studies and judicial observations reveal that the root causes such as economic deprivation, educational exclusion, and social marginalization are not being adequately targeted by existing interventions.

A key suggestion is the establishment of an integrated child protection surveillance mechanism at the ward level in Bangalore, enabling local governments to map child vulnerability in real-time by using school dropout data, domestic violence records, and migration patterns. This can be supported by enhancing the institutional capacity of District Child Protection Units (DCPUs) with adequate staffing, regular training, and digital tools. Secondly, convergence between ICPS, the National Urban Livelihoods Mission (NULM), and educational schemes such as Samagra Shiksha Abhiyan must be institutionalized so that child protection is treated not merely as a welfare objective but as a cross-sectoral mandate. Thirdly, the government must scale up financial sponsorship schemes for at-risk families by removing bureaucratic bottlenecks and enabling community-based organizations to serve as facilitators. This will ensure that children are not forced into trafficking-prone situations due to poverty or neglect.

Furthermore, the judicial system must mandate timely and coordinated responses to trafficking cases by ensuring that CWCs, the police, and NGOs work in tandem from the rescue to reintegration phase. Child-friendly court procedures and fast-tracked trials under Section 37 of the POCSO Act and Section 370 of the IPC should be made the norm rather than the exception. Lastly, regular third-party audits of child welfare schemes, with public disclosures and community participation, would foster accountability and responsiveness.

In sum, Bangalore's fight against child trafficking must evolve from isolated interventions to a systemic approach rooted in equity, coordination, and data-informed governance. Only through proactive, community-based prevention and holistic rehabilitation strategies can the cycle of exploitation be effectively disrupted.