

---

# LEGAL FRAMEWORK GOVERNING THE SPACE SECTOR IN INDIA

---

Devishee Arora, Amity Law School, Noida

## ABSTRACT

As India's space program continues to advance and diversify, the urgent requirement for effective legal frameworks administering space activities becomes increasingly imperative. This study tried to examine the significance of comprehensive and resilient space laws in India, elucidating their role in facilitating responsible and sustainable exploration, innovation, and commercialization in the space domain.

India's achievements in space exploration, exemplified by missions underscore its growing prowess in the global space arena. However, with expanding capabilities come heightened complexities and challenges, necessitating legal mechanisms to address various aspects of space activities. Firstly, comprehensive space laws are essential to ensure regulatory clarity and certainty, providing guidelines for the conduct of space missions, satellite launches, and space-based activities. Such laws can delineate the rights and responsibilities of stakeholders, including government agencies, private enterprises, and international collaborators, fostering a conducive environment for cooperation and investment. Secondly, resilient space laws are vital for addressing emerging issues such as space debris mitigation, orbital traffic management, and spectrum allocation for satellite communications. By incorporating provisions for environmental protection, collision avoidance, and frequency coordination, these laws can promote safety, sustainability, and responsible behavior in outer space.

Moreover, robust legal frameworks are instrumental in facilitating commercialization and innovation in the space sector. By establishing mechanisms for intellectual property protection, licensing regimes, and contractual frameworks, these laws can incentivize private sector participation, spur technological innovation, and unlock economic opportunities in areas such as satellite services, remote sensing, and space tourism. Additionally, comprehensive space laws are imperative for ensuring national security and strategic interests. By regulating activities with dual-use potential, safeguarding sensitive technologies, and delineating

jurisdictional boundaries, these laws can mitigate risks associated with space militarization, espionage, and proliferation, thereby safeguarding India's sovereignty and interests in outer space.

In conclusion, the development of comprehensive and resilient space laws is essential for India to harness the full potential of its space program while addressing the multifaceted challenges of the space domain. By providing regulatory clarity, promoting sustainability, fostering innovation, and safeguarding national interests, these laws can serve as a cornerstone for India's continued advancement as a space-faring nation in the 21st century.

**Keywords:** Space Laws, India

## INTRODUCTION

India's burgeoning space program has captured global attention with its remarkable achievements, including successful satellite launches, lunar exploration missions, and interplanetary endeavors. As the nation propels itself further into the cosmos, the importance of establishing effective space laws cannot be overstated. The rapid evolution of space technology, coupled with the proliferation of commercial and governmental actors in the space domain, underscores the critical need for comprehensive legal frameworks to govern India's activities in outer space.<sup>1</sup>

Against the backdrop of India's ambitious space missions and aspirations for technological leadership, this introduction elucidates the imperative for effective space laws in India. It highlights the multifaceted challenges and opportunities inherent in the space domain and underscores the pivotal role of legal mechanisms in ensuring responsible, sustainable, and secure space exploration and utilization.

India's trajectory in space exploration has been marked by significant milestones, including the launch of indigenous satellites, the successful deployment of interplanetary probes, and landmark achievements such as the Chandrayaan and Mangalyaan missions. These accomplishments underscore India's growing capabilities and aspirations to emerge as a key player in the global space arena. However, as India expands its space activities and explores new frontiers, it confronts a myriad of legal, regulatory, and geopolitical complexities that necessitate a robust legal framework to navigate effectively.

---

<sup>1</sup> Ganguly P, Space Law and Policy in India, Indian Journal of International Law (2018)

The proliferation of space debris, the militarization of space, the commercialization of satellite services, and the potential for conflicts over orbital resources are among the myriad challenges confronting the space domain. Moreover, the rapid advancements in space technology, including the emergence of private space enterprises and the increasing reliance on satellite-based services, have rendered traditional legal frameworks inadequate in addressing contemporary space-related issues.<sup>2</sup>

India's space program started in the 1960s with the establishment of the ISRO. India's space laws have evolved gradually, with the enactment of the Space Activities Bill, which aims to regulate and promote space activities in the country comprehensively. The UK has a relatively recent involvement in space activities compared to India and the USA. Its legal framework for space activities has seen significant development in recent years, including the introduction of the Space Industry Act 2018 to regulate commercial spaceflight operations and related activities. The United States has a long history of space exploration and has developed a comprehensive legal framework for space activities. The National Aeronautics and Space Act of 1958 established NASA and provided the foundational legal framework for space exploration and utilization. Subsequent legislation, including the Commercial Space Launch Act, has further shaped space law in the USA.

Effective space laws in India must therefore be tailored to address a diverse array of concerns, including regulatory oversight, liability regimes, environmental protection, intellectual property rights, and national security considerations. Moreover, given the inherently international nature of outer space activities, India's space laws must be harmonized with international treaties, conventions, and norms governing space exploration and utilization.

In light of these considerations, this introduction underscores the imperative for India to develop and implement comprehensive and forward-looking space laws that can effectively address the evolving challenges and opportunities in the space domain. By providing regulatory clarity, fostering innovation, ensuring environmental sustainability, and safeguarding national interests, effective space laws can serve as a cornerstone for India's continued advancement as a space-faring nation and contribute to the collective endeavor of humanity's exploration and utilization of outer space.<sup>3</sup>

---

<sup>2</sup> Aggarwal and Raghavan, *National Space Legislation: A Comparative Study*. Springer (2020)

<sup>3</sup> Hemlata and Pooja, 'Territorial Sovereignty In The Outer Space: Spatial Issues' *NLUDLJ* (2012)

The absence of effective space laws in India undermines the country's ability to harness the full potential of its space program while mitigating risks and ensuring responsible behavior in outer space. Addressing these challenges requires a concerted effort to develop comprehensive and resilient space laws that promote regulatory clarity, encourage innovation, uphold international obligations, safeguard national security, and mitigate environmental risks associated with space activities.<sup>4</sup>

## **LEGAL FRAMEWORK OF SPACE SECTOR IN INDIA**

### **History of space laws**

India, like many other nations, has a significant history regarding its involvement in space exploration and the development of space laws.

The launch of Sputnik I in 1957 by the Soviet Union marked the beginning of the space age and prompted countries around the world, including India, to consider the legal implications of space exploration. While India did not have a space program at that time, the launch of Sputnik I spurred global discussions on the need for international cooperation and regulation in outer space.

Following the launch of Sputnik I, India, like many other nations, became increasingly aware of the potential benefits and challenges associated with space exploration. As countries started to develop their own space programs, the need for legal frameworks to govern space activities became apparent.

India's interest in space exploration grew steadily in the years following the launch of Sputnik I. In 1962, India established the Indian National Committee for Space Research (INCOSPAR), which later evolved into the Indian Space Research Organisation (ISRO) in 1969. With the establishment of ISRO, India began laying the groundwork for its space program, which included considerations for legal and regulatory frameworks.<sup>5</sup>

While India did not have specific space laws in place at the time of Sputnik I's launch, the event contributed to global discussions that eventually led to the development of international treaties and agreements concerning space exploration and utilization. India became a party to these

---

<sup>4</sup> Raja, KS, *Space Law and Policy in India: A Legal Analysis*, (Routledge, 2019)

<sup>5</sup> Adhikari India's role in the legal regulation of private actors in space. *Astropolitics* (2016)

treaties, including the Outer Space Treaty of 1967, which established fundamental principles for the exploration and use of outer space.

**Development of Space Laws:** India recognized the need for space laws early on to regulate its space activities. The legal framework governing space activities in India primarily evolved with the country's participation in international treaties and agreements.

**International Treaties and Agreements:** India is a signatory to various international treaties and agreements concerning space activities. Notably, it is a party to the Outer Space Treaty (OST) of 1967, which forms the cornerstone of international space law. The OST establishes principles governing the exploration and use of outer space, including the prohibition of placing nuclear weapons in orbit and using celestial bodies for military purposes.

**Domestic Legislation:** India has also enacted domestic legislation to regulate its space activities. The Department of Space, under the Indian government, oversees these activities. The Space Activities Bill, 2017, was introduced to provide a legal framework for space-related activities in India, including licensing, registration, and oversight.

**Remote Sensing Policies:** India has specific policies governing remote sensing activities, primarily aimed at regulating the collection and dissemination of remote sensing data. These policies ensure that remote sensing data is used for peaceful purposes and national development while also addressing security concerns.<sup>6</sup>

**Commercial Space Activities:** India has increasingly been engaging in commercial space activities, including satellite launches for foreign clients. The commercialization of space activities has necessitated the development of regulations and guidelines to facilitate and regulate such endeavors.

**Space Diplomacy:** India actively participates in international forums and collaborations concerning space exploration and utilization. It has engaged in various bilateral and multilateral agreements with other space-faring nations for cooperation in space research, technology exchange, and satellite launches.

---

<sup>6</sup> Pranjal Sharma (2020), Air and Space Law: A Legal Conspectus <https://lexforti.com/legal-news/air-and-space-law-a-legal-conspectus/>

Recent Developments: As of my last update in January 2022, India continues to make advancements in space technology and exploration. It is involved in ambitious projects such as the Chandrayaan and Mangalyaan missions to explore the moon and Mars, respectively. Additionally, ISRO continues to launch satellites for various purposes, including communication, navigation, and earth observation.<sup>7</sup>

In summary, India has a well-established legal framework for regulating its space activities, which has evolved in line with its participation in international treaties and agreements while also addressing domestic needs and advancements in space technology.

### **India's position on space laws**

India's position on space laws concerning the private sector has evolved over time, reflecting the country's increasing participation in commercial space activities. Here are some key aspects of India's stance on space laws regarding the private sector:

India has actively encouraged the participation of the private sector in space activities. In recent years, the Indian government has introduced reforms to facilitate greater involvement of private companies in various aspects of the space industry, including satellite manufacturing, launch services, and space applications. India has undertaken policy reforms to promote private sector participation in space activities. In 2020, the Indian government announced significant reforms through the "Space Sector Reforms" aimed at fostering a conducive environment for private investment and innovation in the space industry. These reforms include allowing private companies to undertake space activities, establishing a level playing field for private and public entities, and enabling the creation of a robust ecosystem for space startups.

India has established licensing and regulatory mechanisms to govern private sector involvement in space activities. The Space Activities Bill, 2017, which is currently under consideration, aims to provide a comprehensive legal framework for regulating space-related activities, including those undertaken by the private sector. The bill outlines provisions for licensing, registration, safety, and liability aspects of space activities. India has taken initiatives to promote space startups and entrepreneurship. Programs such as the Indian Space Research Organisation's (ISRO) Space Technology Incubation Centers (S-TICs) provide support to

---

<sup>7</sup> Gupta and KD R. Understanding International Space Law and the liability mechanism for commercial outer space activities-Unravelling the sources. India Quarterly (2019)

startups working on space technology development. Additionally, initiatives like the NewSpace India Limited (NSIL), a commercial arm of ISRO, facilitate collaboration with the private sector for commercial space ventures.<sup>8</sup>

India actively engages in international collaboration and partnerships concerning space activities involving the private sector. Collaboration with foreign space agencies and companies provides opportunities for technology exchange, joint ventures, and participation in global space projects.

India recognizes the importance of the private sector in driving innovation, investment, and growth in the space industry. The government's policies and regulatory frameworks aim to create an enabling environment for private sector participation while ensuring safety, security, and adherence to international obligations. As India continues to expand its space program and foster collaboration with the private sector, its position on space laws will likely continue to evolve to accommodate emerging challenges and opportunities.<sup>9</sup>

### **Contributions of Indian Space Research Organisation (ISRO)**

The Indian Space Research Organisation (ISRO) has made significant contributions to space exploration, technology development, and scientific research since its establishment in 1969. Some notable contributions include:

**Satellite Launches:** ISRO has launched numerous satellites for various purposes including communication, Earth observation, navigation, and scientific research. Notable launches include the Chandrayaan and Mangalyaan missions to the Moon and Mars, respectively.

**Remote Sensing:** ISRO has developed advanced remote sensing satellites such as the Resourcesat series and the Cartosat series, which provide valuable data for agriculture, forestry, land use planning, disaster management, and environmental monitoring.

**Communication Satellites:** ISRO has launched a series of communication satellites, such as INSAT and GSAT, to provide telecommunications, broadcasting, and broadband services

---

<sup>8</sup> Charu Singh, India Needs A Space Law As It Joins An Elite League Private sector participation in India's space sector is still hampered by lack of a clear legal framework, NDTV Profit (2023)

<sup>9</sup> Kumar, Development of national space law for India. Astropolitics, 15 (2016)

across India and neighboring regions.

**Navigation System:** ISRO developed the Indian Regional Navigation Satellite System (IRNSS), also known as NavIC (Navigation with Indian Constellation), to provide accurate positioning and timing information over the Indian region and surrounding areas.

**Interplanetary Missions:** ISRO's successful missions to the Moon (Chandrayaan-1 and Chandrayaan-2) and Mars (Mangalyaan) have demonstrated India's capabilities in interplanetary exploration and scientific research.

**Space Exploration:** ISRO has conducted various space exploration missions, including satellite missions to study the Sun, asteroids, and other celestial bodies. The organization has also collaborated with other space agencies on international missions.

**Human Spaceflight Program:** ISRO is working on its ambitious human spaceflight program called Gaganyaan, which aims to send Indian astronauts into space. This program involves the development of crewed spacecraft, life support systems, and astronaut training facilities.

**Technology Development:** ISRO has developed indigenous technologies for satellite design, launch vehicles, propulsion systems, and ground infrastructure, contributing to India's self-reliance in space technology.

**International Collaboration:** ISRO collaborates with various international space agencies and organizations on satellite launches, space missions, scientific research, and technology development.

ISRO's contributions have not only advanced India's space capabilities but also benefited humanity through the use of space technology for societal development, scientific research, and exploration.

### **Indian Space Research Organisation Act of 1969**

The Indian Space Research Organisation (ISRO) Act of 1969 established the Indian Space Research Organisation as an autonomous government agency for the purpose of space



exploration and research in India. The Act provided the legal framework for the functioning of ISRO and outlined its objectives, organizational structure, powers, and functions.<sup>10</sup>

**Key provisions of the ISRO Act of 1969 include:**

**Establishment of ISRO:** The Act formally established ISRO as the national space agency of India.

**Objectives:** The Act outlined the objectives of ISRO, which include the development of space technology and its application for various national tasks.

**Powers and Functions:** It specified the powers and functions of ISRO, including conducting space research, launching satellites, developing satellite technology, and promoting international cooperation in the field of space exploration.

**Organizational Structure:** The Act provided for the organizational structure of ISRO, including the appointment of a Chairman and other members of the governing body.

**Funding:** It addressed the financial aspects of ISRO's operations, including budgetary allocations and financial management.

**Legal Status:** The Act granted ISRO a legal status, empowering it to enter into contracts, acquire property, and sue or be sued in its own name.<sup>11</sup>

The ISRO Act of 1969 laid the foundation for the development of India's space program and facilitated its growth into a globally recognized space-faring nation. Since its enactment, ISRO has made significant contributions to space science, satellite technology, and space exploration, earning accolades for its achievements in areas such as satellite launches, interplanetary missions, and satellite-based services.

**Recent privatization trends in the space sector in India**

Some recent privatization trends in the Indian space sector include:

---

<sup>10</sup> Meera Rohera, Indian Space Policy for the Private Sector, CSIS, 2021

<sup>11</sup> Indian Space Research Organisation Act, 1969

**Establishment of IN-SPACe:** In 2020, the Indian government established the Indian National Space Promotion and Authorization Center (IN-SPACe) to promote and regulate private sector participation in space activities. IN-SPACe serves as a single-window agency for licensing, authorization, and monitoring of private space activities, thereby facilitating greater involvement of private companies in the space sector.

**Opening Up of Satellite Launch Services:** The Indian government has been progressively opening up satellite launch services to the private sector. In 2021, the Indian Space Research Organisation (ISRO) initiated the process of enabling private companies to undertake satellite launches using ISRO's launch vehicles. This move aims to leverage the capabilities of private launch service providers and expand India's launch capacity.

**Satellite Manufacturing and Services:** Private companies in India are increasingly involved in satellite manufacturing, satellite-based services, and value-added services such as satellite imagery, communication, and navigation. Several startups and established companies are developing and offering satellite-based solutions for diverse applications, including agriculture, disaster management, urban planning, and environmental monitoring.<sup>12</sup>

**Space Technology Startups:** India has witnessed a surge in space technology startups focusing on developing innovative solutions and technologies for the space industry. These startups are engaged in areas such as satellite propulsion, satellite communication, Earth observation, space tourism, and space exploration. Government initiatives, venture capital funding, and support from incubators and accelerators have fueled the growth of space startups in India.

**Partnerships and Collaborations:** Indian space startups and private companies are increasingly collaborating with ISRO, government agencies, research institutions, and international partners to leverage expertise, resources, and market opportunities. Collaborative initiatives encompass joint research projects, technology transfer, capacity building, and commercial partnerships in satellite launches, satellite services, and space exploration missions.<sup>13</sup>

**Policy Reforms and Incentives:** The Indian government has introduced policy reforms and incentives to promote private sector participation in the space sector. These include tax

---

<sup>12</sup> Achom, Debanish, "Space Travel, ISRO Facilities Opened To Private Sector: Government," NDTV.com, 2020

<sup>13</sup> Aaratrika Bhaumik (2023) <https://www.thehindu.com/sci-tech/science/what-is-the-legal-framework-for-space-missions-like-the-chandrayaan-3-and-aditya-l-1-explained/article67238393.ece>

incentives, research grants, funding support, regulatory simplification, and incentives for technology transfer and commercialization. Such measures aim to create a conducive environment for private investment, innovation, and growth in the space industry.

The recent trends in the privatization of the space sector in India reflect a growing recognition of the importance of private sector involvement in driving innovation, competitiveness, and economic growth in the space industry. By fostering collaboration, encouraging entrepreneurship, and leveraging the capabilities of private companies, India aims to strengthen its position as a key player in the global space economy.

### **Global treaties and Indian laws**

India is also a signatory to the Moon Treaty of 1979, along with the treaty banning nuclear weapons in space or underwater. “Nationally India has enacted the Satellite Communication Policy, 1997 and Remote Sensing Data Policy, 2011. Aside from these policies, the Department of Space provided the draft Geospatial Information Regulation Bill, 2016 which proposed to make it necessary for any person to take the consent of the relevant authority before receiving, sending, scattering, or forwarding any spatial data in the country, and the Draft Space Activities Bill, 2017 which hoped to annihilate the government forcing plan of action and engage the collaboration of non-authoritative private substances’ incorporation in the Indian space zone.”

India, like many other countries with space capabilities, adheres to various global treaties and agreements while also having its own domestic space laws to govern its space activities. How global treaties intersect with Indian space laws:

**Outer Space Treaty (OST):** India is a signatory to the Outer Space Treaty, which serves as the foundation of international space law. The treaty outlines principles governing the exploration and use of outer space, including the peaceful use of space, prohibition of placing weapons of mass destruction in orbit, and the principle of non-appropriation of celestial bodies. Indian space laws are aligned with the principles enshrined in the OST, emphasizing the peaceful use of outer space for the benefit of all countries.<sup>14</sup>

---

<sup>14</sup> Pranjal Sharma (2020), Air and Space Law: A Legal Conspectus <https://lexforti.com/legal-news/air-and-space-law-a-legal-conspectus/>

**Rescue Agreement:** India is also a party to the Agreement on the Rescue of Astronauts, the Return of Astronauts, and the Return of Objects Launched into Outer Space. This agreement obligates states to render assistance to astronauts in distress and to return them and their space objects safely to their respective countries. Indian space laws likely include provisions for implementing the obligations outlined in this agreement.<sup>15</sup>

**Liability Convention:** The Convention on International Liability for Damage Caused by Space Objects, to which India is a party, establishes liability for damage caused by space objects and provides a framework for compensation for such damage. Indian space laws likely incorporate provisions related to liability for space activities, ensuring compliance with the Liability Convention.

**Registration Convention:** India is a party to the Convention on Registration of Objects Launched into Outer Space, which requires states to register space objects they launch and maintain registries of these objects. Indian space laws likely include provisions for the registration of space objects launched by India and regulations for the registration process.

**Moon Agreement:** While India is not a party to the Moon Agreement, which establishes the legal framework for the exploration and use of the moon and other celestial bodies, its principles may still influence India's space policies and laws concerning lunar exploration and utilization.<sup>16</sup>

**Domestic Space Laws:** India has its own domestic space laws to regulate its space activities. These laws include the Space Activities Bill, which aims to provide a comprehensive legal framework for space-related activities in India, covering licensing, registration, safety, liability, and other aspects of space activities.

India's space laws are influenced by global treaties and agreements, ensuring alignment with international principles and obligations while also addressing the country's specific needs and priorities in space exploration and utilization. These laws play a crucial role in regulating India's space activities and promoting responsible behavior in outer space.

---

<sup>15</sup> Adhikari India's role in the legal regulation of private actors in space. *Astropolitics* (2016)

<sup>16</sup> *Ibid*

## **How India fares in the matter of having space legal framework?**

India has made significant strides in developing a legal framework for its space activities, although there is still room for further development and refinement. There is an overview of how India fares in terms of having a space legal framework:

**Existence of Legal Framework:** India has taken steps to establish a legal framework for its space activities. The proposed Space Activities Bill, which is currently under consideration, aims to provide a comprehensive regulatory framework covering various aspects of space activities, including licensing, registration, safety, and liability. While the bill has not yet been enacted into law, its development demonstrates India's commitment to establishing clear legal provisions for space-related activities.

**Alignment with International Obligations:** India's space legal framework is designed to align with its international obligations under treaties and agreements such as the Outer Space Treaty, the Rescue Agreement, and the Liability Convention. This ensures that India's space activities adhere to internationally accepted principles of peaceful use, liability, and cooperation in outer space.

**Promotion of Private Sector Participation:** India's space legal framework aims to promote private sector participation in space activities. The proposed Space Activities Bill includes provisions for licensing and regulating private space entities, creating a conducive environment for investment and innovation in the space industry. Additionally, recent policy reforms have sought to encourage greater collaboration between ISRO and the private sector in areas such as satellite manufacturing, launch services, and space applications.<sup>17</sup>

**Addressing Emerging Challenges:** India's space legal framework also aims to address emerging challenges in space activities, such as space debris mitigation, cybersecurity, and intellectual property rights. The proposed Space Activities Bill includes provisions for managing space debris and addressing liability issues arising from space activities. However, there may be a need for further updates and amendments to address evolving technological and regulatory challenges in space exploration and utilization.

---

<sup>17</sup> Bhumi Patel and Bhagat, "Significance of Public Private Partnerships in INDIA", IRJRJET, 2019

International Collaboration: India actively participates in international forums and collaborations concerning space law and policy. By engaging with other space-faring nations and organizations, India seeks to contribute to the development of global norms and standards for space activities while also benefiting from international best practices and experiences.

Whereas India has made significant progress in developing a legal framework for its space activities, ongoing efforts are needed to finalize and implement the proposed Space Activities Bill and address emerging challenges in space law and policy. Continued collaboration with international partners and stakeholders can further strengthen India's space legal framework and enhance its position in the global space community.<sup>18</sup>

---

<sup>18</sup> Lele A, India's policy for outer space. Space Policy, (2017)